



SG
Congress - 3

United States Department of State

Washington, D. C. 20520

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BRIEFING MEMORANDUM

S/S *AMJ*

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DEPARTMENT OF STATE A/CDC/MR

REVIEWED by *BUB* Date *7/11/11*

TO: P - Mr. Armacost

FROM: H - J. Edward Fox

SUBJECT: Your Meeting with the Senate Foreign Relations Committee and the Senate Leadership on Afghanistan, Friday, March 18 at 11:00 a.m.

RELEASE ☐ DECLASSIFY
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SETTING

You have agreed to meet with the members of the Senate Foreign Relations Committee and the Senate Leadership to discuss Afghanistan and the status of the Proximity Talks, on Friday, March 18 at 11:00 a.m. in Room S-116 in the Capitol. SFRC Chairman Pell will host the meeting. I will accompany you.

BACKGROUND

There is no fixed agenda for the meeting. I anticipate that it will follow along the lines of your earlier Afghanistan meetings with selected Members of the House and Senate and your March 17 meeting with the HFAC Republican Members. You can expect that the Members will be interested in your read-out on the prospects we see for success in Geneva, the positions of the parties directly and indirectly participating in the Geneva process as well as our assessment of Afghanistan in the post-withdrawal period. You also should expect that they will be interested in your views on the Pakistani, Afghan Resistance and U.S. positions on an interim government and our proposals on symmetry in aid cut-offs.

With the passage of the March 15 date for signing the Geneva Accords, you will want to brief the Members on what lies ahead in the Proximity Talks. They will want your reaction to the Soviet announcement that withdrawal will not begin as anticipated on May 15, but rather, that withdrawal will begin 60 days after the eventual signing of the Accords. They will also want your views on the Soviet position regarding the continuation of aid to the Kabul regime and the Afghan Resistance and a read-out on our negotiating strategy to achieve a balanced symmetrical aid cut-off. NEA talking points are at TAB 1.

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As you know, Senators Byrd and Humphrey, among other Senate Members, have been vocal critics of our Afghanistan policy, particularly, our commitment to end aid to the Afghan Resistance. Byrd has threatened to delay Senate action on the INF Treaty until an "acceptable" Afghan accord is achieved in Geneva. You will also recall that on February 29, the Senate passed a resolution (77-0) introduced by Byrd and co-sponsored by SFRM Member Dodd, which calls for continued aid to the Resistance until the Soviet military occupation of Afghanistan is ended. This Resolution (S. Res. 386) is at TAB 2. You will want to brief the Members on our current policy vis-a-vis a balanced and symmetrical aid cut-off to the Kabul regime and the Resistance, discuss with them the Soviet and Afghan reactions to it and provide a read-out on our negotiating strategy to achieve our objectives.

SCENARIO

I will meet you in your office at 10:40 a.m. and will accompany you to the Hill. The meeting, chaired by Pell, will be held in Room S-116 in the Capitol. The meeting is scheduled to begin at 11:00 a.m. and will conclude at approximately 12:00 noon.

Attachments:

- TAB 1 - NEA Talking Points - Afghanistan
- TAB 2 - Text of S. Res. 386
- TAB 3 - Members, Senate Foreign Relations Committee

Clearance: H: MJohnson
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Drafted: H: WMiele
3/17/88 X79037
NEA # 2396

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100TH CONGRESS
2D SESSION

S. RES. 386

To express the sense of the Senate on United States policy toward Afghanistan, especially toward the possibility of a Soviet troop withdrawal.

IN THE SENATE OF THE UNITED STATES

FEBRUARY 29 (legislative day, FEBRUARY 15), 1988

Mr. BYRD (for himself, Mr. SIMPSON, Mr. PELL, Mr. DOLE, Mr. HUMPHREY, Mr. DECONCINI, Mr. SYMMS, Mr. DOMENICI, Mr. WALLOP, Mr. BAUCUS, Mr. DIXON, and Mr. DODD) submitted the following resolution; which was considered and agreed to

RESOLUTION

To express the sense of the Senate on United States policy toward Afghanistan, especially toward the possibility of a Soviet troop withdrawal.

Whereas the Soviet Union invaded the sovereign territory of Afghanistan on December 27, 1979, and continues to occupy and attempt to subjugate that nation through the use of force, relying upon a puppet regime and an occupying army of an estimated 120,000 Soviet troops;

Whereas Pakistan has harbored more than 3,000,000 Afghan refugees and has endured hundreds of brutal raids across its borders by Afghan and Soviet aircraft and artillery, resulting in the deaths of hundreds of civilians;

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Whereas on February 8, 1988, Soviet General Secretary Gorbachev announced that the withdrawal of Soviet troops from Afghanistan could begin on May 15, 1988, if the agreements on the settlement being negotiated between Afghanistan and Pakistan in Geneva were signed no later than March 15, 1988;

Whereas General Secretary Gorbachev also announced that the Soviet Union could complete the troop withdrawal within ten months and that it could arrange the withdrawal such that during the first phase, a relatively greater portion of the Soviet contingent could be withdrawn;

Whereas Pakistan has made it clear that it will not sign any agreements with the current Soviet puppet regime headed by Najibullah;

Whereas the Congress condemned Soviet policy toward and behavior in Afghanistan in Public Law 99-399, calling for appropriate provision of material support to the people of Afghanistan, so long as the Soviet military occupation continues; and

Whereas Public Law 100-204 declares it to be the policy of the United States to support a negotiated settlement to the Afghanistan war providing for the prompt withdrawal of all Soviet forces from Afghanistan within a time frame based solely on logistical criteria: Now, therefore, be it

1 *Resolved*, That the Senate hereby—

2 (1) reiterates its belief that the only acceptable
3 formula for settlement of the Afghan situation is one
4 which provides for the self-determination of the Afghan
5 people and results in a government genuinely repre-
6 sentative of the Afghan people, outlines a definite time-

1 table based solely on logistical criteria for the complete
2 withdrawal of Soviet troops in the near future, and
3 provides for the return of refugees in safety and
4 dignity;

5 (2) expresses its belief that the Pakistani Govern-
6 ment should not be put under any pressure to agree to
7 Soviet terms for a settlement and that the future of
8 Afghanistan should not be driven by the desire or
9 schedule for a United States-Soviet summit;

10 (3) urges the President to—

11 (A) support strongly a political solution in
12 Kabul acceptable to the resistance;

13 (B) insist in talks with the Soviet Union that
14 all Soviet advisers be removed from Afghanistan
15 at the same time as Soviet troop withdrawal takes
16 place;

17 (C) address the issue of the future status of
18 the nearly 400 bilateral treaties the Soviets have
19 made with the puppet Kabul regime;

20 (D) address with the Soviets the deployment
21 of Soviet troops across the Soviet-Afghan border
22 after the completion of the withdrawal period;

23 (E) stand firm on the necessity for the Sovi-
24 ets to terminate all forms of military assistance
25 and logistical support to the Kabul regime;

1 ~~DECLASSIFIED~~ (F) address the repatriation by the Soviet
 2 Union of the more than 10,000 Afghan children

3 who have been forcibly deported to the Soviet
 4 Union; and

5 (G) ensure that international assistance to
 6 the refugees continues at least until all Soviet and
 7 Soviet bloc forces have been withdrawn from
 8 Afghanistan and peace has been restored;

9 (4) expresses its belief that all Soviet and Soviet
 10 bloc advisers must be removed from Afghanistan
 11 during the period of troop withdrawal;

12 (5) expresses its support for increased United
 13 States humanitarian assistance to the Afghan people
 14 both during and following the withdrawal of Soviet and
 15 Soviet bloc forces from Afghanistan;

16 (6) expresses its support for a United Nations-
 17 sponsored peacekeeping force to help guarantee that
 18 Soviet forces can withdraw in an orderly way without
 19 being attacked on the way out and to help keep the
 20 peace in the major cities while an interim government
 21 organizes the nation's future; and

22 (7) expresses its strong belief that the Govern-
 23 ment of the United States should not cease, suspend,
 24 diminish, or otherwise restrict assistance to the Afghan
 25 resistance or take actions which might limit the ability

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1 of the resistance to receive assistance until it is abso-
2 lutely clear that the Soviets have terminated their mili-
3 tary occupation, that they are not redeploying their
4 forces to be inserted again, and that the majahadeen is
5 well enough equipped to maintain its integrity during
6 the delicate period of a transition government leading
7 up to new elections.

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SENATE FOREIGN RELATIONS COMMITTEE

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